

2029 STBGP Project Application Evaluation Summary

This summary results from a 2029 STBGP Project Application Evaluation Process used to review and evaluate Surface Transportation Block Grant Program (STBGP) applications received from appropriate jurisdictions in the MIC area during the open submittal period that ended January 10, 2025.

The purpose of the review and evaluation is to ensure submitted projects will be consistent with the MIC's current long-range transportation plan, *Sustainable Choices 2050*, and to what relative degree they propose to be consistent. The purpose of this summary is to be a supplemental aid in addition to the application materials for MIC Policy Board members to use in reviewing the proposed project, and for anyone else interested in the project to understand what is being proposed.

Lead Agency or Jurisdiction: **City of Duluth**

Project Location: **0.93 miles of 4th Street between Mesaba Avenue and 6th Avenue East**

Plain Language Project Description & Summary of Purpose or Need:

Full reconstruction of the segment. Given this segment was last fully reconstructed in 1976 and water mains under the roadway are due for replacement it is necessary to reconstruct the roadway to accommodate all users of this key part of the City's multi-modal network, which also includes a bus line.

Estimated Total Project Cost = **\$3,720,000**

Amount of STBGP Funding Requested = **\$897,000**

Is the proposed project listed in the *Sustainable Choices 2050* project list? **Yes**

**MTP Project # MN – 03 – 28
This project is listed as a Priority Project**

Proposed project consistency with the Goals, Objectives, and Performance Measures of *Sustainable Choices 2050*:

The City of Duluth has identified that the project will help meet 12 of the 26 Objectives of *Sustainable Choices 2050*, including at least 2 objectives under all 5 goals.

The City of Duluth has identified that the project will help make progress in meeting all 5 of the PM1 Safety targets in *Sustainable Choices 2050* by including traffic calming measures consistent with the Safe Streets for All Safety Action Plan.

Based on the City of Duluth's application the proposed project will help bring the vision of *Sustainable Choices 2050* to life through the following:

- **The project will include a variety of multimodal enhancements, including walking, bicycling, and transit-related improvements.**

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- **The segment/corridor will be safer to walk along and across by including sidewalk, intersection, and lighting improvements.**
- **This segment/corridor is a key road in connecting people with critical neighborhood destinations and the proposed improvements would enhance community connectivity to these key resources, especially for this neighborhood with identified equity needs.**
- **This project would encourage individuals to engage in active transportation (such as walking and bicycling), leading to greater physical and mental health benefits and by reducing single person vehicle miles travelled minimizing negative environmental impacts.**
- **This project would maintain and improve a key corridor to the broader East-West movement of people across Duluth's Hillside. This includes a key bus line. It is also the primary street in Essentia Health's land use study which aims to revitalize the Hillside neighborhood.**
- **The proposed project would also include stormwater management, intersection, and lighting improvements.**



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Proposed project for inclusion in the 2026-2029 Duluth Area TIP

Duluth-Superior Metropolitan Interstate Council

A. Contact Information

1. **Lead Agency/Jurisdiction:** City of Duluth

a. **Contact Name:** James Gittemeier

b. **Email Address:** jgittemeier@duluthmn.gov

c. **Phone #:** 218-730-5338

d. **Other responsible agency (if applicable):** Click or tap here to enter text.

B. Project Information

1. Project Description

a. **Technical project description:**

4th Street (MSA 132) reconstruction from Mesaba Ave (MN 194) to 6th Avenue East (MSA 192).

b. **Plain language project description:**

4th Street in Duluth reconstruction from Mesaba Ave and 6th Ave East.

c. **Project purpose and need (Describe transportation deficiency or issue and how it will be addressed):**

4th Street was last reconstruction in 1976, with concrete repair in 1990 and a mill and overlay in 2016. The roadway is now in need of being reconstructed. As well as the water main under the roadway is also due for replacement. This project will update the street and ensure that it can continue to accommodate all users of this corridor. 4th St has an average daily vehicle traffic of 7,568 vehicles at its used most area within the project range (recorded in 2022 between Lake Ave and 4th Ave E). Additionally, 4th St is on a bus line, making this street extra critical for transportation in the city, and bringing extra pedestrian traffic to the areas. 4th St is also a key part of the City's multi-modal network. Full reconstruction is necessary to update this street.

d. **Is this project associated with/tied to any other projects?**

<input checked="" type="checkbox"/>	No	<input type="checkbox"/>	Yes – List projects and/or state project numbers: Click or tap here to enter text.
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e. **Planned year of project:** 2029

2. Project Location

a. **Route name (e.g., roadway, intersection, rail crossing number, trail name):**

4th Street between Mesaba Ave and 6th Ave East

b. **Route system (e.g., Interstate, US Hwy, MN Hwy, CSAH, MSA and local roadway name):**

MSA 132

c. **Project Length (in miles):** 0.93 miles



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d. Project Termini From: Mesaba Ave

To: 6th Ave E

3. Type of Work (select all that apply):

<input type="checkbox"/>	AC Payback	<input type="checkbox"/>	New Bridge
<input checked="" type="checkbox"/>	Bike/Ped Improvements	<input type="checkbox"/>	Railroad Crossing Improvements
<input type="checkbox"/>	Bridge Replacement	<input type="checkbox"/>	Resurface (Mill and Overlay)
<input type="checkbox"/>	Bridge Resurface	<input type="checkbox"/>	Roundabout
<input type="checkbox"/>	Demolition	<input checked="" type="checkbox"/>	Safety Improvements
<input type="checkbox"/>	Drainage Rehabilitation	<input checked="" type="checkbox"/>	Sidewalk
<input checked="" type="checkbox"/>	Intersection Improvements	<input type="checkbox"/>	Other (specify): Click or tap here to enter text.
<input type="checkbox"/>	ITS		
<input type="checkbox"/>	Landscaping		

4. Project Cost and Funding

a. Funding Type(s) (list all that apply, e.g., STBGP, NHPP, HSIP, TA, CRP, etc.):

STBGP

b. Estimated Total Cost: \$ 3,720,000
(including costs that extend beyond the 4 years of the TIP)

c. Federal Funding Amount:..... \$ 897,000

Federal Funding Source: STBGP

d. State Funding Amount:..... \$ Click or tap here to enter text.

State Funding Source: Click or tap here to enter text.

e. Local/Other Funding Amount: \$ 2,823,000

Local/Other Funding Source: Click or tap here to enter text.

f. A/C Funding Amount (if applicable): \$ Click or tap here to enter text.

A/C Funding Source: Click or tap here to enter text.



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C. Multimodal Features

1. Which of the following transportation mode(s) are included in and/or enhanced by this project?
(select all that apply):

<input checked="" type="checkbox"/>	Walking	<input type="checkbox"/>	Freight (Truck, Rail, or Air)
<input checked="" type="checkbox"/>	Bicycling	<input type="checkbox"/>	Maritime (Ship or Barge)
<input checked="" type="checkbox"/>	Transit (Bus, Shuttle, Passenger Rail, or Other)	<input type="checkbox"/>	Air
<input checked="" type="checkbox"/>	Automobile	<input type="checkbox"/>	Other: Click or tap here to enter text.

2. Work to be completed as part of this project:

a. Walking—select all applicable walking-related work associated with this project:

<input checked="" type="checkbox"/>	Crosswalks – Markings or Warning System	<input checked="" type="checkbox"/>	Sidewalk Improvements
<input checked="" type="checkbox"/>	Curb Ramps	<input type="checkbox"/>	Sidewalk Addition
<input type="checkbox"/>	Signage	<input type="checkbox"/>	Trail/Walking Path Improvements
<input checked="" type="checkbox"/>	Lighting	<input type="checkbox"/>	Trail/Walking Path Addition
<input checked="" type="checkbox"/>	ADA Improvements	<input type="checkbox"/>	Other: Click or tap here to enter text.

b. Bicycling—select all applicable bicycling-related work associated with this project:

<input type="checkbox"/>	Crosswalks – Markings or Warning System	<input type="checkbox"/>	Trail/Bike Path Improvements
<input type="checkbox"/>	Curb ramps	<input type="checkbox"/>	Trail/Bike Path Addition
<input type="checkbox"/>	Signage	<input type="checkbox"/>	Bike Lane - Painted
<input type="checkbox"/>	Lighting	<input type="checkbox"/>	Bike Lane - Separated
<input type="checkbox"/>	ADA Improvements	<input checked="" type="checkbox"/>	Other: Future bikeway facility – type has not been decided at this time.



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c. Transit—select all applicable transit-related work associated with this project:

<input checked="" type="checkbox"/>	Bus Route – Improvement or Addition	<input type="checkbox"/>	Transit Technology
<input type="checkbox"/>	New Buses	<input type="checkbox"/>	Dedicated Transit Lane or Drop-off
<input type="checkbox"/>	Transit Facility	<input type="checkbox"/>	Transit Maintenance
<input type="checkbox"/>	Transit Shelter	<input checked="" type="checkbox"/>	Transit Signage
<input type="checkbox"/>	Other: Click or tap here to enter text.		

d. Other—select all other applicable work associated with this project:

<input type="checkbox"/>	Concrete Pavement Rehab	<input checked="" type="checkbox"/>	Traffic Signal	<input type="checkbox"/>	Bridge (New)
<input type="checkbox"/>	Culverts	<input type="checkbox"/>	Turning Lane	<input type="checkbox"/>	Bridge Rehabilitation
<input type="checkbox"/>	Grading	<input checked="" type="checkbox"/>	Intersection Improvement	<input type="checkbox"/>	Bridge Replacement
<input type="checkbox"/>	Shoulders	<input type="checkbox"/>	Roundabout	<input type="checkbox"/>	Dock Construction or Repair
<input type="checkbox"/>	Surfacing or Resurfacing	<input type="checkbox"/>	Rest Area or Wayside	<input type="checkbox"/>	Non-dock Harbor Infrastructure
<input checked="" type="checkbox"/>	Stormwater Mngt	<input type="checkbox"/>	Landscaping	<input type="checkbox"/>	Shipping Channel Navigation
<input type="checkbox"/>	Signage	<input checked="" type="checkbox"/>	Lighting	<input type="checkbox"/>	RR Crossing Improvement
<input type="checkbox"/>	Guard Rail Improvement	<input type="checkbox"/>	Other: Click or tap here to enter text.		

D. Planning Support

1. Is this project included in the MIC's [2050 Metropolitan Transportation Plan \(MTP\) Project List](#)?

Yes No

a. If yes: MTP Project Number: MN-03-28

MTP Project Cost: \$ \$3,720,000

b. If no: Explain: Click or tap here to enter text.

2. What plans, studies and/or projects support this project? (e.g., those produced by the MIC, MnDOT, or local jurisdiction. List all that apply, including name, year of publication and, if possible, a link to the document online or a related web page):

2050 Metropolitan Transportation Plan Project Lists



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3. Are there possible or anticipated barriers to project completion? (e.g., right-of-way acquisition, funding, environmental impacts, public resistance, etc.):

No, this is a reconstruction project for an already existing street.

4. Project Visualizations: “Visualizations” are images or graphics that will give the public a better understanding of the proposed project, e.g., where it will be located, what will be constructed, how it might look and function, current conditions that will be mitigated or addressed by the project, and/or how it will complement or relate to other projects (planned or implemented).

What attachments will be included with this application to visually describe this project to the public and to the Policy Board? (Check all that apply):

<input checked="" type="checkbox"/>	Map of project location
<input checked="" type="checkbox"/>	Image(s) of current conditions
<input type="checkbox"/>	Rendering of proposed improvement
<input type="checkbox"/>	Other (<i>describe</i>): Click or tap here to enter text.



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5. Long-Range Goals and Objectives: The MIC’s Metropolitan Transportation Plan, [Sustainable Choices 2050](#), establishes a community-supported vision for the greater Duluth-Superior transportation system with related long-range goals and objectives.

Describe how the proposed project will contribute to accomplishing them.

Note, the transportation improvement projects that are funded and implemented in the MIC area are key to achieving these goals and objectives over time. However, it is understood that it is not possible, or even necessary, to address them all with every project.

GOAL 1. Safety and Security: Ensure the safety and security of the Duluth-Superior area transportation system for all users and modes.

a. Which of the following objectives would this project help to accomplish? (check all that apply):

	Objective	Safety and Security
<input type="checkbox"/>	1-1	Ensure emergency response, disaster preparedness, risk mitigation, and other security measures are implemented and maintained across the Duluth-Superior area transportation system.
<input type="checkbox"/>	1-2	Ensure evidence-based, data-supported safety design is incorporated into transportation projects.
<input checked="" type="checkbox"/>	1-3	Improve safety for all users of the Duluth-Superior area transportation system, especially prioritizing its most vulnerable users.
<input type="checkbox"/>	1-4	Meet all adopted safety-related federal and state performance measure targets.
<input type="checkbox"/>	1-5	Maintain Duluth-Superior area transportation system infrastructure to minimize or mitigate risk for both people and freight.
<input type="checkbox"/>	1-6	Use technology to improve the safety and security of the Duluth-Superior area transportation system.
<input type="checkbox"/>	n/a	This project would not contribute to accomplishing these objectives.

b. How would this project help to accomplish the selected objectives? (provide details):

This project will make 4th St between Mesaba Ave and 6th Ave safer to walk along and across, improving safety for pedestrians who are vulnerable to cars along this road. There will be sidewalk, intersection, and lighting improvements to achieve this safety aimprovements. It is undetermined which, if any, safety improvements will be made for bikes along the street, but the current bike lanes will remain along the street after reconstruction.

GOAL 2. Livable Communities and Equity: Develop and maintain a reliable year-round Duluth-Superior area transportation system that equitably enables people of all ages, incomes, and abilities to engage in our community’s civic, economic, and social opportunities and access needed services.

a. Which of the following objectives would this project help to accomplish? (check all that apply):



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	Objective	Livable Communities and Equity
<input checked="" type="checkbox"/>	2-1	Ensure that investments in the Duluth-Superior area transportation system lead to improved and reliable transportation options for people of all ages, incomes, and abilities across all modes.
<input type="checkbox"/>	2-2	Ensure early and ongoing opportunities exist for the public to engage in two-way discussion about planned or proposed transportation improvements to the Duluth-Superior area transportation system.
<input type="checkbox"/>	2-3	Appropriately scale transportation-related projects across the Duluth-Superior area transportation system.
<input type="checkbox"/>	2-4	Make information about the Duluth-Superior area transportation system available to the public in a variety of ways.
<input checked="" type="checkbox"/>	2-5	Build and maintain Duluth-Superior area transportation system infrastructure in a manner that expands and/or enhances connectivity with key community resources (<i>e.g., schools, parks, community centers, community gardens, the lakewalk, etc.</i>)
<input type="checkbox"/>	n/a	This project would not contribute to accomplishing these objectives.

b. How would this project help to accomplish the selected objectives? (provide details):

This project would serve the Hillside neighborhood of Duluth, which has consistently been identified as an area with equity needs. In particular, Hillside has lower vehicle ownership rates compared to the rest of Duluth, so this project would make the street more accessible to those without personal vehicles. 4th St is a key road in connecting to critical neighborhood destinations in Duluth- such as Myers-Wilkins Elementary, a Duluth community garden, Essentia Health, OneRoof Community Housing and the Central Hillside Community center, so improving this would enhance community connectivity to key resources for the community.

GOAL 3. Health of People and the Environment: Promote public health, protect and enhance the environment, and facilitate energy conservation throughout the Duluth-Superior area transportation system.

a. Which of the following objectives would this project help to accomplish? (check all that apply):



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	Objective	Health of People and the Environment
<input checked="" type="checkbox"/>	3-1	Design and maintain infrastructure across the Duluth-Superior area transportation system to support and encourage a physically active everyday routine.
<input type="checkbox"/>	3-2	Improve energy conservation related to the use and operation of the local and regional transportation system for both environmental and public health benefits.
<input checked="" type="checkbox"/>	3-3	Avoid, minimize, and/or mitigate the negative environmental impacts of the Duluth-Superior area transportation system.
<input type="checkbox"/>	n/a	This project would not contribute to accomplishing these objectives.

b. How would this project help to accomplish the selected objectives? (provide details):

The pedestrian improvements to 4th St would encourage further walking along the already dense corridor that is close to key amenities. This would reduce single person vehicle miles travelled, which minimizes negative environmental impacts of the Duluth-Superior area transportation system. Additionally, the increase in walking, rolling, and biking from improved lighting and intersections would encourage individuals to engage in active transportation, leading to greater physical and mental health benefits.

GOAL 4. Moving People and Goods: Ensure the Duluth-Superior area transportation system is developed and maintained as an integrated multimodal network that efficiently gets people and goods where they need to go.

a. Which of the following objectives would this project help to accomplish? (check all that apply):



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	Objective	Moving People and Goods
<input checked="" type="checkbox"/>	4-1	Provide reliable and efficient travel options for the movement of people and goods across the entire Duluth-Superior area transportation system.
<input type="checkbox"/>	4-2	Address inefficiencies in the Duluth-Superior area transportation system for all modes.
<input type="checkbox"/>	4-3	Improve real-time travel across the Duluth-Superior area transportation system for all modes.
<input checked="" type="checkbox"/>	4-4	Ensure that direct travel connections between modes of transportation for people exist and are maintained across the Duluth-Superior area transportation system.
<input type="checkbox"/>	4-5	Ensure that direct travel connections between modes of transportation for goods and services exist and are maintained across the Duluth-Superior area transportation system.
<input type="checkbox"/>	4-6	Meet all adopted federal and state performance measure targets for NHS infrastructure (PM2), system performance on the NHS (PM3), and transit asset management (TAM).
<input type="checkbox"/>	n/a	This project would not contribute to accomplishing these objectives.

b. How would this project help to accomplish the selected objectives? (provide details)

This project would maintain 4th St, a key street in Duluth. This roadway provides access to a commercial business, service and health care providers corridor and the delivery and access needs of these organizations will be taken into future road design. This corridor has dense housing, thus many locals use the street. Additionally, 4th St is critical to the broader East-West movement as one of the few “flatter” routes across the City of Duluth’s hillside.

GOAL 5. Economic Vitality: Develop and maintain the Duluth-Superior area transportation system to support economic productivity and competitiveness.

a. Which of the following objectives would this project help to accomplish? (check all that apply):



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	Objective	Economic Vitality
<input checked="" type="checkbox"/>	5-1	Ensure the Duluth-Superior area transportation system provides access to and connection between key population and employment centers.
<input type="checkbox"/>	5-2	Improve access and mobility across the Duluth-Superior area transportation system for the movement of freight.
<input type="checkbox"/>	5-3	Promote Duluth-Superior area transportation system decisions and investments that enhance the regional and global competitiveness of the Duluth-Superior Port.
<input checked="" type="checkbox"/>	5-4	Promote Duluth-Superior area transportation system decisions and investments that stimulate neighborhood and regional economic activity.
<input checked="" type="checkbox"/>	5-5	Make it easier to travel to tourist destinations and events.
<input checked="" type="checkbox"/>	5-6	Integrate existing economic development plan recommendations when making decisions about Duluth- Superior area transportation system projects.
<input type="checkbox"/>	n/a	This project would not contribute to accomplishing these objectives.

b. How would this project help to accomplish the selected objectives? (provide details)

Essentia is currently conducting a land-use study around their campus that centers upon revitalizing the Hillside neighborhood. 4th St, as the main street in this neighborhood and a key bus line, is an essential component of the revitalization. To continue with the neighborhood’s economic growth, improving 4th St is necessary to attract more people, in particular, those walking, biking, or rolling. 4th St is in Hillside, a major population center, and is a vital East-West corridor in Duluth, that is often used when travelling to Downtown Duluth.

6. MIC-Area Performance Measures

The MIC, as the federally designated Metropolitan Planning Organization for the greater Duluth-Superior area, must establish a performance-based approach to our transportation decision-making and programming, and adopt targets that will contribute to the accomplishment of federal performance measures for safety (PM1), infrastructure condition (PM2), system performance (PM3), and transit asset management (TAM).

As part of this performance-based approach, the MIC is integrating these performance measures into our planning activities and the transportation investments in our area.

Describe how the proposed project will contribute to accomplishing them.

Note, although the transportation improvement projects that are funded and implemented in the MIC area are key to making progress toward meeting these performance measures, it is understood that it is not possible to address them all, or even more than one, with every project.

PM1 – Safety

a. Is it anticipated that this project would contribute to achieving any of the following performance measures related to transportation safety? (check all that apply):



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<input type="checkbox"/>	PM1 – Safety	<input checked="" type="checkbox"/>	Number of traffic fatalities
		<input checked="" type="checkbox"/>	Rate of traffic fatalities
		<input checked="" type="checkbox"/>	Number of serious injuries
		<input checked="" type="checkbox"/>	Rate of serious injuries
		<input checked="" type="checkbox"/>	Number of non-motorized fatalities & serious injuries
<input type="checkbox"/>	n/a — This project would not contribute to achieving these performance measures		

b. To the extent practicable, describe the anticipated effect of the proposed project on the selected performance measures:

To increase safety along 4th St between Mesaba Ave and 6th Ave East, traffic calming measures will be implemented. The specific traffic calming measures have not yet been identified at this time, but they will be taken from the Safe Streets For All Safety Action Plan. These safety will particularly ensure that pedestrians, who are vulnerable to motorists on this road, will have a safe and comfortable environment.

PM2 – Infrastructure Condition

a. Is it anticipated that this project would contribute to achieving any of the following Performance Measures related to the condition of transportation infrastructure? (check all that apply):

<input type="checkbox"/>	PM2 – Infrastructure Condition	<input type="checkbox"/>	% of NHS* bridges in good condition
	<i>*NHS = National Highway System</i>	<input type="checkbox"/>	% of NHS bridges in poor condition
		<input type="checkbox"/>	% of interstate pavement in good condition
		<input type="checkbox"/>	% of interstate pavement in poor condition
		<input type="checkbox"/>	% of non-interstate NHS pavement in good condition
		<input type="checkbox"/>	% of non-interstate NHS pavement in poor condition
<input checked="" type="checkbox"/>	n/a — This project would not contribute to achieving these performance measures		

b. To the extent practicable, describe the anticipated effect of the proposed project on the selected performance measures:

This project is not related to bridges, interstate pavement, or non-interstate NHS pavement.

PM3 – System Performance

a. Is it anticipated that this project would contribute to achieving any of the following Performance Measures related to system performance? (check all that apply):



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<input type="checkbox"/>	PM3 – System Performance on NHS*	<input type="checkbox"/>	% of reliable person miles on the interstate
	<i>*NHS = National Highway System</i>	<input type="checkbox"/>	% of reliable person miles on the non-interstate NHS
		<input type="checkbox"/>	Truck Travel Time Reliability (TTTR) index
<input checked="" type="checkbox"/>	n/a — This project would not contribute to achieving these performance measures		

b. To the extent practicable, describe the anticipated effect of the proposed project on the selected performance measures:

Not applicable

7. Application Certification: By typing my name below, I certify that all information provided in this application is correct to the best of my knowledge.

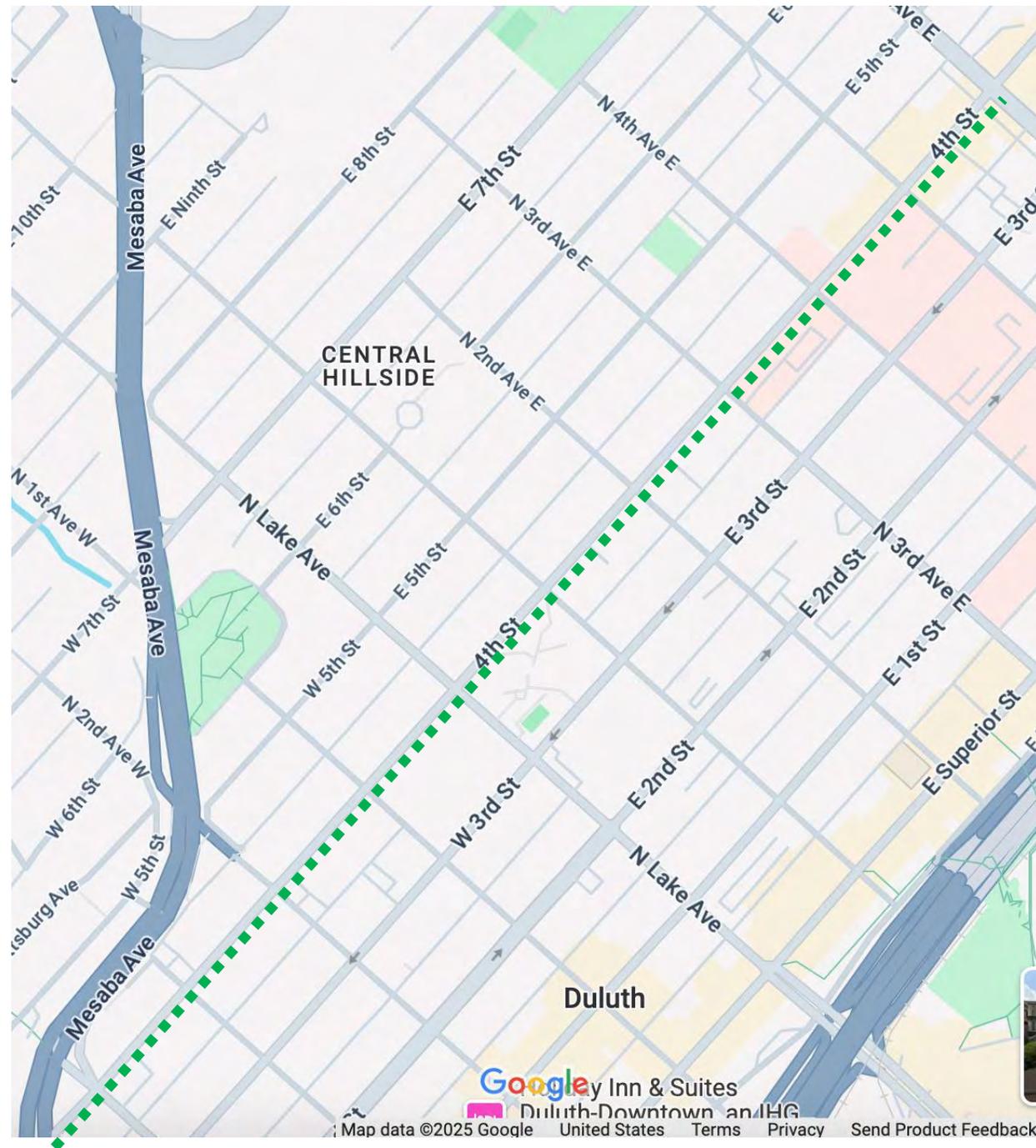
James Gittemeier, Senior Transportation Planner, City of Duluth _____

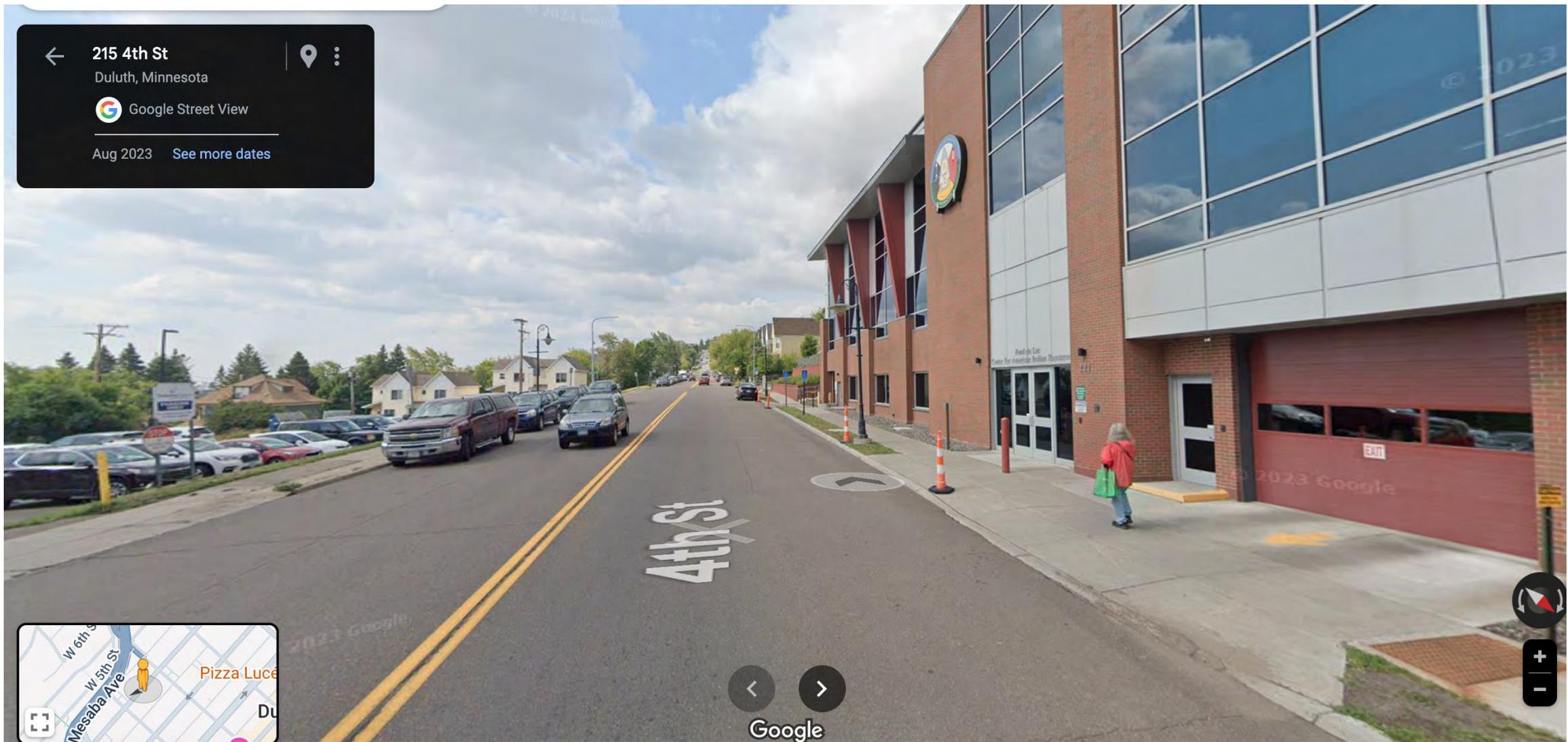
[Click or tap here to enter text.](#)

Name, Title

Date

Map of project area- 4th St between Mesaba Ave and 6th Ave E highlighted in green





Center for American Indian Resources: 4th St and 2nd Ave W



Steve O'Neil Apartments: 4th St and 2nd Ave W



Central Hillside Community Center: 4th St and Lake Ave



Commercial District 1: 4th St and 4th Ave E



4th St and 6th Ave E